

## THE SECRETARY OF THE NAVY WASHINGTON DC 20350-1000

December 8, 2023

The Honorable Rosa L. DeLauro Ranking Member Committee on Appropriations U.S. House of Representatives Washington, DC 20515

Dear Ranking Member DeLauro:

As the first session of the 118<sup>th</sup> Congress draws to a close, I write to express my deepest concern that the Department has yet to receive an appropriations funding bill for Fiscal Year (FY) 2024, and is facing the threat of operating under a year-long Continuing Resolution (CR) with potential for sequestration. I urge the Congress to prioritize the national security of our country by passing our annual appropriation bills without further delay.

Today, our Sailors and Marines are postured in the eastern Mediterranean, through the Red Sea, and across in the Indo-Pacific to deter and respond to acts of aggression from Russia, Iranian-backed terrorist groups, and the Communist Chinese Party. Their ability to maintain a forward U.S. presence without interruption, and to maintain a competitive advantage over our adversaries depends upon Congress' approval of the Department's Fiscal Year (FY) 2024 budget request. Should the Congress fail to provide a FY2024 appropriation and instead enact a yearlong CR at FY2023 levels, or worse with sequestration, our Navy-Marine Corps team will incur an immediate \$15.2 billion set-back (-5.9%), with impacts in nearly every area. Misalignments from the full-year CR drives that shortfall to \$28 billion:

- People and Quality of Life: A year-long CR would provide \$2.2 billion less for Service Member pay, housing, subsistence, and relocation, creating hardships for our military families and lowering morale across the force. End strength challenges will be further hampered, as recruiting incentives are reduced and reserve mobilizations are curtailed. Quality of service initiatives to improve living conditions and expand resources for mental health will be blunted.
- Readiness: A \$4.6 billion reduction in operations and maintenance will inevitably impact our fleet by immediately degrading our ability to operate our ships and aircraft in this uncertain environment. Pre-deployment training and large-scale exercises will be curtailed resulting in less-proficient aviation, maritime, and ground forces deploying overseas. Deferred weapons system maintenance will further limit the capabilities available to the Combatant Commanders. The impacts will continue to be felt in future years, as upcoming deployments will be jeopardized by delaying or cancelling surface ship maintenance at private shipyards, while a hiring freeze would undermine the next generation of workers at our naval shipyards and maintenance depots. Finally, the Department would be forced to significantly reduce sustainment

at our bases with reductions in preventive maintenance impacting fire protection systems, utility infrastructure maintenance, and facility condition inspections.

- Shipbuilding: A \$9.7 billion reduction in shipbuilding and conversion will preclude construction of one Submarine Tender, one Frigate, and two Littoral Combat Units (due to prohibitions on rate of production increase). Funding restrictions will result in higher costs for five ship classes and refueling of one nuclear aircraft carrier, delaying both construction work and material/warfare systems procurements. For Virginia-Class Submarine, only one of two ships requested could be awarded as well as the inability to award economic order quantity funding for the Virginia-Class SSN multi-year procurement in FY25-29. Reductions in funding and quantities of ships awarded will negatively affect the progress on restoring our Nation's shipbuilding workforce for six major shipbuilders in the wake of the COVID-19 pandemic, incentivizing workers to pursue more stable careers.
- <u>Nuclear Deterrence</u>: While the first FY24 CR provided an anomaly for a production rate increase on the second Columbia-Class Submarine, the rate of operations increase for advance procurement funding in FY24 will cause delays in long lead time material awards for up to ten future Columbia-Class Submarines and a delay of Submarine Industrial Base investment funding. This puts at risk the modernization of the sea-base leg of our nation's nuclear triad.
- Marine Corps Force Design: Restrictions on new starts and production rate increases will slow progress on the Marine Corps' transformation to a more agile, efficient, and technologically advanced force able to deter and defeat forces across the Pacific island chains. Production rates of Tomahawk and Guided Multiple Launch Rocket System weapons systems, two ground vehicles and two aircraft will be reduced.
- Weapons Industrial Base: Year-long CR restrictions will prevent a combined \$380 million investment in the Weapons Industrial Base to increase throughput and production capacity of critical munitions including TRIDENT, Tomahawk, Standard Missile, Long Range Anti-Ship Missile, Advanced Anti-Radiation Guided Missile, and Advanced Medium-Range Air-to-Air Missile. These efforts are in direct response to lessons learned from the conflict in Ukraine.
- Research and Development: A \$900 million reduction in research and development suspends research at businesses and universities across the country, makes our forces more reliant on aging systems, and provides our adversaries an opportunity to close the technological gap. Reductions to Marine Future Vertical Takeoff Family of Systems, Next Generation Jammer-Increment Two and MQ-4 Triton Multi-Integration will challenge Naval Aviation capabilities to face future threats.
- <u>Military Construction</u>. A \$3.1 billion shortfall in military construction will cancel or postpone 30 projects across the U.S. and abroad, including three Child Development Centers. Twelve Pacific Deterrence Initiative projects on Guam will be affected, inhibiting our ability to blunt Chinese expansionism.

These impacts, when combined with misalignment between last year's enacted funding bill and our FY2024 budget request, amount to a total funding impact to the Department of the Navy of \$26.1 billion (\$22.8 Navy, \$3.3 Marine Corps). If a 1% sequester is applied, the impacts rises to \$28.8 billion (\$25.0 Navy, \$3.8 Marine Corps). In light of recent world events, we simply cannot afford to sacrifice readiness. Together, we must equip our Sailors and Marines with the best our Nation can provide to ensure they never have to face a fair fight.

Sincerely,

Carlos Del Toro

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## **Enclosures:**

(1) New Starts by Appropriation and Line Item

(2) Production Rate Increases by Appropriation and Line Item

(3) Total Appropriation Rates of Operation Increases

(4) Summary – Total Misalignment of Funds in a 12-month CR

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Appropriation/Line Item	QTY	Amt (\$K)	QTY	NAVY Amt (\$K)	QTY	Amt (\$K)
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AS Submarine Tender	1	1,733,234	1	1,733,234		•
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SCN Completion of Prior Year Shipbuilding Programs	-	566,119	-	566,119	-	
Completion of PY SBP (LI 5300)	-	566,119		566,119	1	
OPN	-	7,594		7,594		
LSD Midlife & Modernization	-	7,594	-	7,594	-	-
						Market Market and property of any
WPN	8	341,434	8	341,434	-	-
Conventional Prompt Strike	8	341,434	8	341,434		en van en sensk fin skappen en sesse e
RDTEN (PE / PROJ)	_	260,285	-	209,657	_	E0 63
D604840M F-35B C2D2 0358 Utility and Subsystem Support to	Missi	8,113		203,037		50,62 8,11
0605212M CH-53K 3069 CH-53K Improvement		42,515		plant energy per among the transport of the second section (1994)		42,51
0204229N Tomahawk Mssn Planning Ctr 4032 NAV/COMMS		2,969		2,969		
0204571N Consolidated Trng Sys Dev 1982 Adversary Mission	n Syste	5,140		5,140		****
0205633N Aviation Improvements 0357 IFDIS fault detection 0205633N Aviation Improvements 1356 Corrosion Prevention	Impre	2,000 4,010		2,000 4,010	Protection and Commission	*******************************
D602792N Aviation Improvements 1358 Corrosion Prevention D602792N Innovative Naval Prototypes (INP) Applied Res 350	Anna Contract	4,010 1,500		4,010 1,500		and the second of the second o
0602792N Innovative Naval Prototypes (INP) Applied Res 350		15,537		15,537		er efektival i Lifer e erek australia andara siyana
0602792N Innovative Naval Prototypes (INP) Applied Res 350	8 Curic	1,800	-indenion prof	1,800		
0603563N Ship Concept Advanced Design 3505 Maritime Prep	ositio	1,502		1,502		
0603739N Navy Logistic Productivity 0356 NADACS inventory		4,000		4,000		v venamela navimelandandense.
0603801N Innovative Naval Prototypes (INP) Adv Tec Dev 350	commence the second	4,732		4,732		*****
D604030N Rapid Prototyping, Experimentation & Dem 0385 Ra D604258N Target Systems Development 2159 ASW TARGET	apid Pi	90,490 3,514		90,490		later comment that the later is seen
0604840N F-35C C2D2 0358 Utility and Subsystem Support to	Missi	72,463		3,514 72,463		er etterningen of energylaptic energy
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P387 Replace Andersen Housing Ph7	1	83,126	1	83,126		12.1,30
MCN Projects (BA01)	26	2.897.154	14	1.827.884	12	1 069 27
MCN Projects (BA01) P226 Maintenance Facility & Marine Air Group HOs	26	<b>2,897,154</b>	14	1,827,884	<b>12</b>	
MCN Projects (BA01) P226 Maintenance Facility & Marine Air Group HQs P191 Water Treatment Plant	26 1	2,897,154 125,150 127,120	14	1,827,884	12 1 1	125,15
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P226 Maintenance Facility & Marine Air Group HQs P191 Water Treatment Plant	1	125,150 127,120	14	1,827,884	1 1	125,15 127,12 105,22
P226 Maintenance Facility & Marine Air Group HQs P191 Water Treatment Plant P415 PDI: Child Development Center P002 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities	1 1 1 1	125,150 127,120 105,220 186,480 137,550	14	1,827,884	1 1 1 1	125,15 127,12 105,22 186,48 137,55
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P226 Maintenance Facility & Marine Air Group HQs P191 Water Treatment Plant P415 PDI: Child Development Center P002 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities P406 PDI: Recreation Center P408 PDI: Religious Ministry Services Facility P760 PDI: Training Center P859 PDI: Consolidated MEB HQ/NCIS PHII P870 PDI: 9th ESB Training Complex P158 Bachelor Enlisted Quarters & Support Facility P1241 Communications Towers P1044 Submarine Pier 31 Extension P1102 Weapons Magazine & Ordnance Operations Fac. P614 PDI: Joint Consol. Comm. Center (INC) P61339 Child Development and Maintenance Facs P1339 Child Development Center P1334 Child Development Center P1344 Child Development Center P1355 Mairtime Surveillance System Facility P678 PDI: Missile Integration Test Facility P678 PDI: Satellite Communications Facility (INC) P891 Shipyard Electrical Backbone		125,150 127,120 105,220 186,480 137,550 34,740 46,350 89,640 19,740 23,380 131,800 42,100 112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000	1 1 1 1 1 1 1 1 1	112,518 219,200 107,000 141,700 35,000 43,660 174,540 166,159 195,000		125,15 127,12 105,22 186,48 137,55 34,74 46,35 89,64 19,74 23,38 131,80
P226 Maintenance Facility & Marine Air Group HQs P291 Water Treatment Plant P415 PDI: Child Development Center P002 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities P406 PDI: Recreation Center P408 PDI: Religious Ministry Services Facility P760 PDI: Training Center P859 PDI: Consolidated MEB HQ/NCIS PHII P870 PDI: 9th ESB Training Complex P158 Bachelor Enlisted Quarters & Support Facility P1641 Communications Towers P1044 Submarine Pier 31 Extension P1102 Weapons Magazine & Ordnance Operations Fac. P164 PDI: Joint Consol. Comm. Center (INC) P1691 Aircraft Development and Maintenance Facs P1339 Child Development Center P1334 Child Development Center P1344 Child Development Center P1355 PDI: Missile Integration Test Facility P1678 PDI: Satellite Communications Facility (INC) P891 Shipyard Electrical Backbone		125,150 127,120 105,220 186,480 137,550 89,640 19,740 23,380 131,800 42,100 112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920	1 1 1 1 1 1 1 1 1 1 1	112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920		125,15 127,12 105,22 186,48 137,55 34,74 46,35 89,64 19,74 23,38 131,80
P226 Maintenance Facility & Marine Air Group HQs P191 Water Treatment Plant P415 PDI: Child Development Center P002 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities P406 PDI: Recreation Center P408 PDI: Religious Ministry Services Facility P760 PDI: Training Center P859 PDI: Consolidated MEB HQ/NCIS PHII P870 PDI: 9th ESB Training Complex P158 Bachelor Enlisted Quarters & Support Facility P1241 Communications Towers P1044 Submarine Pier 31 Extension P1102 Weapons Magazine & Ordnance Operations Fac. P614 PDI: Joint Consol. Comm. Center (INC) P61339 Child Development and Maintenance Facs P1339 Child Development Center P1334 Child Development Center P1344 Child Development Center P1355 Mairtime Surveillance System Facility P678 PDI: Missile Integration Test Facility P678 PDI: Satellite Communications Facility (INC) P891 Shipyard Electrical Backbone		125,150 127,120 105,220 186,480 137,550 34,740 46,350 89,640 19,740 23,380 131,800 42,100 112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000	1 1 1 1 1 1 1 1 1	112,518 219,200 107,000 141,700 35,000 43,660 174,540 166,159 195,000		125,15 127,12 105,22 186,48 137,55 34,74 46,35 89,64 19,74 23,38 131,80
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P226 Maintenance Facility & Marine Air Group HQs P291 Water Treatment Plant P415 PDI: Child Development Center P302 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities P406 PDI: Recreation Center P408 PDI: Religious Ministry Services Facility P760 PDI: Training Center P408 PDI: Tonsolidated MEB HQ/NCIS PHII P870 PDI: Seas Training Complex P158 Bachelor Enlisted Quarters & Support Facility P1241 Communications Towers P1044 Submarine Pier 31 Extension P1102 Weapons Magazine & Ordnance Operations Fac. P1614 PDI: Joint Consol. Comm. Center (INC) P691 Aircraft Development and Maintenance Facs P1339 Child Development Center P1334 Child Development Center P1059 Maritime Surveillance System Facility P541 PDI: Missile Integration Test Facility P541 PDI: Missile Integration Test Facility P541 PDI: Satellite Communications Facility P591 Shipyard Electrical Backbone P171 Weapons Magazines P1525 Laboratory Compound Facilities Improvements P111 EDI: Ordnance Magazines	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	125,150 127,120 105,220 186,480 137,550 34,740 46,350 89,640 19,740 23,380 131,800 42,100 112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920 110,000 77,072	1 1 1 1 1 1 1 1 1 1 1 1	112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920 110,000 77,072		125,15 127,12 105,22 186,48 137,55 34,74 46,35 89,64 19,74 23,38 131,80 42,10
P226 Maintenance Facility & Marine Air Group HQs P291 Water Treatment Plant P415 PDI: Child Development Center P002 Cybersecurity Operations Facility P316 PDI: Artillery Battery Facilities P406 PDI: Recreation Center P408 PDI: Religious Ministry Services Facility P760 PDI: Training Center P408 PDI: Training Complex P408 PDI: Training Complex P408 PDI: Service Training Complex P408 PDI: Submarine Pier 31 Extension P409 Weapons Magazine & Ordnance Operations Fac. P409 Aircraft Development and Maintenance Facs P409 Aircraft Development Center P409 Aircraft Development Center P409 Maritime Surveillance System Facility P409 Maritime Surveillance System Facility P409 Stellite Communications Facility P409 Is Shipyard Electrical Backbone P471 Weapons Magazines P472 Mapons Magazines P472 MQ-25 Aircraft Laydown Facilities	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	125,150 127,120 105,220 186,480 137,550 34,740 46,350 89,640 19,740 23,380 131,800 42,100 112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920 110,000 77,072 114,495	1 1 1 1 1 1 1 1 1 1 1 1	112,518 219,200 107,000 141,700 35,000 43,600 109,680 174,540 166,159 195,000 221,920 110,000 77,072		1,069,27 125,15 127,12 105,22 186,48 137,55 34,74 46,35 89,64 19,74 23,38 131,80 42,10

PRODUCTION RATE INCREA		TAL DON		NAVY	MARINE CORPS	
Appropriation/ Line Item	QTY	Amt (\$K)	QTY	Amt (\$K)	QTY	Amt (\$K)
APN	17	409,480	9	326,762	8	82,71
JSF STOVL	1	228,140	1	228,140		02,72
Multi-Engine Training System (METS)	16	181,340	8	98,622	8	82,71
PMC	43	111,731	-	-	43	111,73
Joint Light Tactical Vehicle (JLTV)	12	17,750			12	17,750
Guided MLRS Rocket	4	1,262	MENTORSHALLINGS		4	1,262
Tomahawk	21	62,234	2000 20 Philippy consistent in a	and attribution of the attribution of the control of the control of the chance in the chance of the control of the control of the chance in the chance of the control of the chance of the chance of the control of the chance of	21	62,234
Amphibious Combat Vehicle	6	30,485			6	30,485
SCN	4	7,068,215	4	7,068,215	-	-
Columbia Class (FF) $^{-1/}$	1		1			
Columbia Class (AP) <sup>-1/</sup>		612,181	**************************************	612,181		K-rhidere sadeliii in ma aapungket elimenadid
Virginia Class Submarine (FF)	-	2,595,781	THE SECOND VICE A COLUMN CO.	2,595,781	100 240 X 102 X 400 1200 1200 1200 1200 1200 1200 1200	
Virginia Class Submarine (AP)	-	1,189,888	***************************************	1,189,888		
CVN Refueling Overhauls AP	_	396,565		396,565		MANAGERIA (SANA) SANA) SANAS AND
DDG 1000	-	337,424		337,424		
FFG	1	1,038,474	1	1,038,474	00000000000000000000000000000000000000	ndraiba inniana si lakunini koʻrmandi. Annon makay qarabuma,
LHA	-	744,679	***************************************	744,679		geranny - manor an ora alkalos iso o seu 30 calebra analah yang sa perkecimenya
T-AO	-	32,832		32,832		er megentekken eje Pilos SAC hela vind dela Gillian disilian sebbra
LCU	2	62,532	2	CA-COMTRESS CAS SAN SAN SAN SAN SAN SAN SAN SAN SAN S	A COMMUNICACION CONTRACTOR AND THE ANGLES	en element i premier et l'apprende la vect in associa nomble
Auxiliary Vessels	-	9,008		9,008		
Service Craft	-	48,851		48,851		
SCN Completion of Prior Year Shipbuilding Programs	Total and the same of the same	306,324	-	306,324		
Completion of PY SBP (LI 5300)		306,324	artistra de historio proprio reg	306,324		and the section and accordance to the section of th
WPN	170	733,032	155	718,670	15	14,362
Adv Med Range Air-to-Air Missile (AMRAAM)	37	103,253	37	103,253		
Sidewinder	19	15,877	7	4,938	12	10,939
Rolling Airframe Missile (RAM)	20	22,765	20	22,765	····	NOTE OF THE PARTY
LRASM	33	419,974	30	416,551	3	3,423
Evolved Sea Sparrow Missile (ESSM)	11	13,794	11	13,794	and the state of t	Printeriore interesional contraction of the second section of the section of the second section of the section of
MK-48 Torpedo	50	157,369	50	157,369		dy en hallenin it saard likenin omrekert in gebruid <sub>e</sub> n en

\_1/ Section 124 of the "Continuing Appropriations Act, 2024 and Other Extensions Act" (P.L. 118-15) includes an anomaly for \$621.27M for a Columbia Class Submarine. The "Further Continuing Appropriations and Other Extensions Act, 2024" (P.L. 118-22) Section 140 provides an anomaly for \$3,338,413,000 for Columbia Class AP.

Appropriation	TOTAL DON		NAVY		MARINE CORPS	
	QTY	Amt (\$K)	QTY	Amt (\$K)	QTY	Amt (\$K)
MPN		1,434,018		1,434,018	-	
RPN		103,887	CONTROL CONTRO	103,887		
MPMC		582,352			A T C T C T C C C C C C C C C C C C C C	582,352
RPMC		77,216	. Substitute en accesso de la constitute			77,216
OMN		4,058,432		3,938,540		119,892
OMNR		102,760	yerror etchnomestration	72,986		29,774
OMMC	The second secon	424,994	Printer than to be a			424,994
OPN	era i kansistekti kutolikan ushir, jumla filika yaftunkangayan kita kan, iru gilikung ka Pilini Ana va	2,389,073	terimi Santonionaes vermente este	2,316,278	Tarri daling naga palmasi nanan ilisanya	72,795
PANMC	a the state of the state of the contrast of the state of	372,389		264,349		108,040
PMC		197,971	mini a sinti kina ana ana ana	er sterrinden herrete er er er ett till er ett trettillere sterritik med ett er ett med er er en en er en er e		197,971
RDTEN	MOTOR CONTROL TO A CONTROL CON	658,243	- control of Estate of Estate of Control of	417,151		241,092
WPN		978,806	Principle of the second of the	1,016,306		(37,500)
Total Appropriation Rates of Operation In	ncreases <sup>_2/</sup>	11,380,141		9,563,515		1,816,626

\_2/ Rates of Operations increases by appropriation are calculated after accounting for new starts and production rate increases. With the exception of SCN and MILCON appropriations, CR restrictions for rates of operation are at the total appropriation level. However, it is prudent to consider proposed Congressional adjustments at a line item level when determining amounts that can be executed during the CR period, in order to preserve Congressional funding prerogatives in an appropriation act.

		TOTAL DON		NAVY		MARINE CORPS	
Appropriation	QTY	Amt (\$K)	QTY	Amt (\$K)	QTY	Amt (\$K)	
Total New Starts	Visit Annual Control	6,047,801		4,769,048		1,278,753	
Total Production Rate Increases		8,628,782	Territor-Production Landaus Co.	8,419,971		208,811	
Total Appropriation Rates of Operation Increases	1	11,380,141	Mark Control Page 1 Trans - Surger	9,563,515		1,816,626	
Estimated Sequestration TOA Shortfall - Yearlong CR		2,737,000	THE CONTRACTOR OF THE CONTRACTOR	2,222,000		515,000	
Misalignment of Funds - 12 Month CR with Seq	-	28,793,724	-	24,974,534	-	3,819,190	
PB24 Submission			The state of the s	255,75	2.514		
Total 12-Month CR Misalignments and Estimated Sequestration			(28,793,724)				
12-Month CR/SEQ TOA for DON-3/			Tr-economical and	226,95		Protesti da Mario da Pario de gianti del minimo mengular ng panis di saspi das	

 $<sup>^{-3/}</sup>$  Assumes no anomalies to lift restrictions on new starts and rate increases, and no authority to realign funding within and between appropriations. Includes PB24 levels for DHA accounts.